

### Planning Staff Report to Board of Zoning Appeals March 4, 2022

for the March 10, 2022 Public Hearing

Docket Number: S 22-132

**Applicant:** Homes of Hope, Inc and The Randolph Group (Jeffrey B. Randolph)

Property Owner: Homes of Hope, Inc
Property Location: 610 Pendleton Street

**Tax Map Number:** 008000-01-01100

Acreage: 0.404

**Zoning:** RDV, Redevelopment District

Proposal: Special Exception Permit to expand a 'Group living, other' use

### Applicable Sections of the City of Greenville Code of Ordinances:

Sec.19-2.1.3 (A) (1), Board of Zoning Appeals/Powers and Duties/Special Exceptions

Sec.19-2.3.5, Special Exception Permit

Sec.19-4.1, Table of Uses

Sec.19-4.3.1, Use Specific Standards, Residential Uses

### Staff Recommendation: Approve with conditions

Staff concludes that the application <u>complies</u> with the standards for granting a Special Exception Permit for an '**Group living**, **other**' use. If the Board decides to grant the permit, staff recommends the following conditions:

- 1. The use of the property shall substantially conform to the testimony of the applicant and the content of the application.
- 2. The Special Exception Permit shall be limited to the applicant, Homes of Hope, Inc, and is not transferrable.

### Staff Analysis:

The Applicant, Homes of Hope, Inc, and The Randolph Group, propose to expand an existing 'Group living, other' use in an RDV, Redevelopment district. The subject site is located at 610 Pendleton Street, east of N. Memminger Street and 500ft west of the termination of S. Main Street.

Per Sections 19-4.1 (*Table of Uses*), a Special Exception Permit is required for a 'Group living, other' use in an RDV, Redevelopment district. The Applicant indicates the intent to expand the use by constructing a new carriage house at the rear of the property. The carriage house would be two stories in height and consistent in architecture to the principal building on the property. The new construction would be placed within an existing parking area, with sufficient parking left on site to meet minimum parking standards.

A Special Exception Permit for a group home was originally granted by the Board of Zoning Appeals in August 2011 via case S 11-220. The new carriage house would be part and accessory to the established principal use of the existing home on site.

A Special Exception Permit shall be approved only upon finding that the applicant demonstrates all the following are met:

### 1. Consistent with the comprehensive plan

The Future Land Use Map of the City's GVL 2040 Comprehensive Plan designates this property as "Neighborhood Mixed-Use" and "Corridor Mixed-Use", which is intended to accommodate a blend of vertical and horizontal mix of land-uses, which include retail and commercial uses along with a variety of residential types. The group living use contributes to provision of a variety of residential types.

Staff finds that the proposed use is consistent with Comprehensive Plan.

### 2. Complies with use specific standards

Section 19-4.2.2(B) of the ordinance describes the category as:

Residential Use - Group living.

- (1) Characteristics. Group living is characterized by the residential occupancy of a structure by a group of people who do not meet the definition of "household." The size of the group may be larger than the average size of a household. Tenancy is arranged on a monthly or longer basis. Generally, group living structures have a common eating area for residents. The residents may receive care, training, or treatment, as long as the caregivers also reside at the site. Common accessory uses include garages, storage buildings, etc.
- (2) Examples. Examples include dormitories, fraternities and sororities, monasteries and convents, and boardinghouses.

Staff concludes that there are no applicable Use Specific Standards for 'group living.'

### 3. Compatibility with the surrounding lands

Adjacent property is used (and zoned) as follows:

East: Office (RDV)

North: Vacant (RM-2)

West: Group living (RDV)

**South:** Communication tower and parking lot (RDV)

Surrounding properties are generally composed of similar use types (to the west) or uses that are considered comparable in intensity to the requested 'group living' use type. The expansion of the established use at the subject property would maintain this compatibility.

Staff finds that the proposed use is compatible with surrounding lands.

### 4. Design does not have substantial adverse impact

The proposed use is consistent with those uses immediately adjacent to the subject property. Any visual, noise, parking, or other impacts are not anticipated to be more substantial than is present with the existing use on site. Any further site improvement will be subject to general development and design standards contained within the Land Management Ordinance, which should further ensure adverse effects are minimal on adjacent lands.

Staff finds that the proposed use will not have substantial adverse impacts.



Office Use Only:	
Application#	Fees Paid
Date Received	Accepted By

# APPLICATION FOR SPECIAL EXCEPTION CITY OF GREENVILLE, SOUTH CAROLINA

APPLICANT / PERMITTEE*: Home	s of Hope, Inc	
*	Name	Title / Organization
permit may be limited to this entity		
APPLICANT'S REPRESENTATIVE: J	effrey B Randolph	The Rand
(Optional)	Name	Title / Organization
MAILING ADDRESS: 607 Pendlet	on Street Suite 200 G	Greenville, S.C. 29601
PHONE: 864.420.2504	EMAIL: jrandolph@trg	gcommunities.com
PROPERTY OWNER: Homes of H	lope, Inc	
MAILING ADDRESS: 3 Dunean S	treet, Greenville, S.C.	. 29611
PHONE: 864.269.4663	EMAIL: doglesby@hc	omesofhope.org
	PROPERTY INFORMA	TION
STREET ADDRESS: 610 Pendlet		Tel Creat Annual Control of the Cont
TAX PARCEL #: 0080000101100	ACREAGE: .404	ZONING DESIGNATION: RDV
	PEOLIEST	
Refer to Article 19-4, Use Regulat	REQUEST tions, of the Land Manageme	ent Ordinance (www.municode.com/library/)
Refer to Article 19-4, Use Regulation DESCRIPTION OF PROPOSED LAN 19-4.2.2 B: Residential Use Categories,	tions, of the Land Manageme	ent Ordinance ( <u>www.municode.com/library</u> /)

### INSTRUCTIONS

 The application and fee, made payable to the City of Greenville, must be received by the planning and development office no later than 5:00 pm of the date reflected on the attached schedule.

- The applicant/owner must respond to the "standards" questions on page 2 of this application (you must answer "why" you believe the application meets the tests for the granting of a special exception). See also Section 19-2.3.5, Special Exception Permit, for additional information. You may attach a separate sheet addressing these questions.
- You must attach a scaled drawing of the property that reflects, at a minimum, the following: (a) property lines, existing buildings, and other relevant site improvements; (b) the nature (and dimensions) of the proposed development (activity); (c) existing buildings and other relevant site improvements on adjacent properties; and, (d) topographic, natural features, etc. relevant to the requested special exception.
- You must attach the required application fee: \$250.00
- 5. The administrator will review the application for "sufficiency" pursuant to Section 19-2.2.6, Determination of Sufficiency, prior to placing the application on the BZA agenda. If the application is determined to be "insufficient", the administrator will contact the applicant to request that the applicant resolve the deficiencies. You are encouraged to schedule an application conference with a planner, who will review your application for "sufficiency" at the time it is submitted. Call (864) 467-4476 to schedule an appointment.

6.	You must post the subject property at least 15 days (but not more than 18 days) prior to the scheduled hearing date.
_	'Public Hearing' signs are acknowledged as received by the applicant
	Applicant Signature
	Applicant Signature

7. Please read carefully: The applicant and property owner affirm that all information submitted with this application; including any/all supplemental information is true and correct to the best of their knowledge and they have provided full disclosure of the relevant facts.

In addition the applicant affirms that the applicant or someone acting on the applicant's behalf has made a reasonable effort to determine whether a deed or other document places one or more restrictions on the property that preclude or impede the intended use and has found no record of such a restriction.

If the planning office by separate inquiry determines that such a restriction exists, it shall notify the applicant. If the applicant does not withdraw or modify the application in a timely manner, or act to have the restriction terminated or waived, then the planning office will indicate in its report to the Board of Zoning Appeals that granting the requested change would not likely result in the benefit the applicant seeks.

To that end, the applicant hereby affirms that the tract or portion is not vertically restricted by any recorded covenant that is considered.	
activity.	ordary to, cormicio war, or promoto the requested
M3/1	APPLICANT / REPRESENTATIVE SIGNATURE
/// January 26 2022	
January 26, 2022	DATE
x Ducys	PROPERTY OWNER SIGNATURE
X 1/26/22	DATE

### APPLICANT RESPONSE TO SECTION 19-2.3.5(D)(1), STANDARDS - SPECIAL EXCEPTION

### (YOU MAY ATTACH A SEPARATE SHEET)

DESCRIBE THE WAYS IN WHICH THE PROPOSED SPECIAL EXCEPTION IS CONSISTENT WITH T COMPREHENSIVE PLAN.     See Attached Appendix A	1E
<ol> <li>DESCRIBE THE WAYS IN WHICH THE REQUEST WILL COMPLY WITH THE STANDARDS IN SECTION 19-4.3, USE SPECIFIC STANDARDS.</li> </ol>	ON
See Attached Appendix A	
3. DESCRIBE THE WAYS IN WHICH THE REQUEST IS APPROPRIATE FOR ITS LOCATION AND IS COMPATIBLE WITH THE CHARACTER OF EXISTING AND PERMITTED USES OF SURROUNDING LAY AND WILL NOT REDUCE THE PROPERTY VALUES THEREOF.  See Attached Appendix A	DS
4. DESCRIBE THE WAYS IN WHICH THE REQUEST WILL MINIMIZE ADVERSE EFFECTS ON ADJACE LANDS INCLUDING: VISUAL IMPACTS; SERVICE DELIVERY; PARKING AND LOADING; ODORS; NOIS GLARE; AND, VIBRATION. DESCRIBE THE WAYS IN WHICH THE REQUEST WILL NOT CREATE A NUISANCE.  See Attached Appendix A	

# APPLICANT RESPONSE TO SECTION 19-2.3.5(D)(2), STANDARDS - CHANGE IN NONCONFORMING USE

### (YOU MAY ATTACH A SEPARATE SHEET)

DESCRIBE THE WAYS IN WHICH THE PROPOSED NONCONFORMING USE IS MORE IN CHARACTER WITH, OR EQUAL TO, THE USES OTHERWISE PERMITTED IN THE ZONING DISTRICT THAN THE EXISTING OR PRIOR NONCONFORMING USES.      Not Applicable	-
DESCRIBE THE WAYS IN WHICH THE PROPOSED NONCONFORMING USE WILL NOT SUBSTANTIAL AND PERMANENTLY INJURE THE USE OF NEIGHBORING PROPERTY FOR THOSE USES PERMITTED WITHIN THE RELEVANT ZONING DISTRICT(S).  Not Applicable	L)
IS ADEQUATE INFRASTRUCTURE CAPACITY AVAILABLE TO SERVE THE PROPOSED NONCONFORMING USE?     Not Applicable	
IS THE PROPOSED USE ONE THAT IS OTHERWISE PERMISSIBLE IN ANOTHER ZONING DISTRICT WITHIN THE CITY?      Not Applicable	_

Applicant Response To Section 19-2.3.5(D)(1), Standards-Special Exception 610 Pendleton Street, Greenville, S.C.

1. DESCRIBE THE WAYS IN WHICH THE PROPOSED SPECIAL EXCEPTION IS CONSISTENT WITH THE COMPREHENSIVE PLAN.

The Future Land Use Map of the City's GVL2040 Comprehensive Plan designates this property as Neighborhood Mixed Use. The West End Small Area Plan further defines acceptable uses of the property as Residential, Commercial, Office, Lodging, Recreational, Civic, and Restaurant. The proposed use is an expansion of a group living, which is a permitted use.

2. DESCRIBE THE WAYS IN WHICH THE REQUEST WILL COMPLY WITH THE STANDARDS IN SECTION 19-4-3, USE SPECIFIC STANDARDS.

Group Living/Boardinghouse.

The existing structure and the proposed carriage house have a representative (employee) of the owner residing on the property. The existing structure has been operated as a group living dwelling unit for 12 years. The proposed carriage house would be an expansion of the existing use which is an allowed special exception in the RDV District.

The property is owned by Homes of Hope, a Greenville based non-profit. The existing structure provides housing for Homes of Hope's Men's Workforce Development program, which is a voluntary, one-year residential program in which interns live and learn together through mentorship, education, and training. The program has existed at the property for xx years. The proposed carriage house would offer a next level housing option for graduates of the program.

3. DESCRIBE THE WAYS IN WHICH THE REQUEST IS APPROPRIATE FOR ITS LOCATION AND IS COMPATIBLE WITH THE CHARACTER OF EXISTING AND PERMITTED USES OF SURROUNDING LANDS AND WILL NOT REDUCE THE PROPERTY VALUES THEROF.

Adjacent Properties are zoned and used as follows:

- North: R-M2 multi-family residential; Vacant owned by compatible non-profit offering group living housing options for clients of the non-profit.
- East: RDV, redevelopment district; office use and client services of a compatible non-profit.
- South: RDV, redevelopment district, vacant property, and a cell phone tower



• West: RDV, redevelopment district, group living provided by a compatible nonprofit.

The use is an expansion of the group living provided in the existing structure which is compatible with the surrounding properties owned by non-profit offering client services. The expansion of this use includes minimal footprint expansion and no change in the use and hours of operation.

4. DESCRIBE THE WAYS IN WHICH THE REQUEST WILL MINIMIZE ADVERSE EFFECTS ON ADJACENT LANDS INCLUDING: VISUAL IMPACTS; SERVICE DELIVERY; PARKING AND LOADING; ODORS; NOISE; GLARE; AND VIBRATION. DESCRIBE THE WAYS IN WHICH THE REQUEST WILL NOT CREATE A NUISANCE.

The property is surrounded on three sides by non-profits provided services to clients including group housing. The proposed carriage house, to be constructed within parking spaces of the existing structure, would provide interior garage parking and additional group living space for the Men's Development program. The location of the carriage house would provide a defined developed buffer for adjacent properties. The view from the entry from Pendleton Street would be enhanced by the placement of the carriage house anchoring the rear of the property. Across Pendleton Street from the property is a cell phone tower parcel and a vacant parcel. The construction of the carriage house will not create a nuisance related to noise, additional traffic, parking, or other adverse impacts. The residents in the existing structure do not have their own transportation, therefore relying on public transportation, walking, bicycle, or ministry provided vans and vehicles. The property is located on the Greenlink 903 line and in close proximity to the 504 and 550 lines.

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#### SUPPLEYOR'S NOTES:

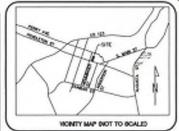
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#### POSSIBLE PROJECTIONS

NONE OBSERVED



LAND AREA:

17,812 SQ.FT. 0.41 ACRES





TREELAND & ASSOCIATES, NO. 1 323 WEST STONE AVE. GREENALIE S.C. 59609 TD. (564) 271-4924 FAX: (564) 233-0315 EMIL: IntoOnstand-manifelescom

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PLS: JAMES R. FREELAND NO: 4781

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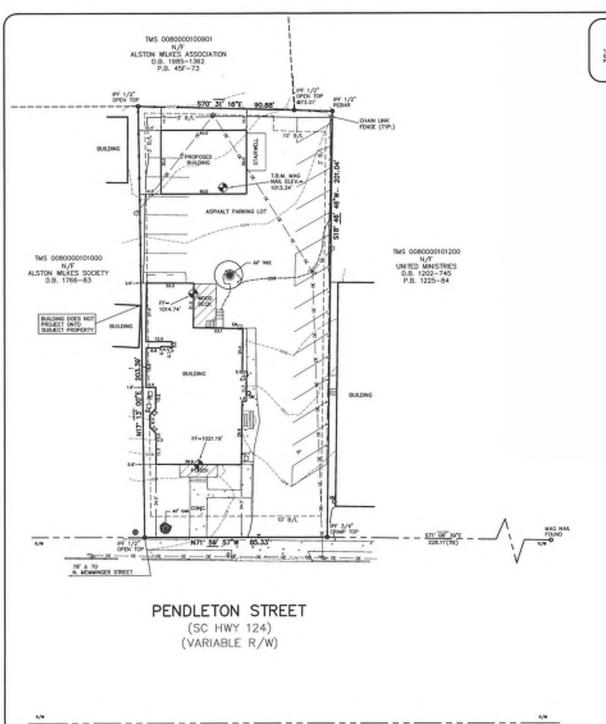
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STATE OF SOUTH CAROLINA GREENMILLE COUNTY CITY OF GREENMILLE

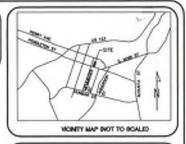
TOPOGRAPHIC SURVEY FOR HOMES OF HOPE, INC.

SITE ADDRESS: 610 PENDLETON STREET GREENVILLE, SC 29601



#### SURVEYOR'S NOTES:

1.) DOWNS PROVIDED BY THE APPROVENCE SOMEOMETRIC, ANDREY: TO DE USED FOR INFORMATIONAL PURPOSES ONLY.



#### POSSIBLE PROJECTIONS

NONE OBSERVED

LAND AREA

17,812 SQ.FT. 0.41 ACRES



SETBACK INFORMATION TAKEN FROM CITY OF GREENWILE ORDINANCE FOR ZONE RDV

FRONT- 10" SDE- 3" (10" FROM RESIDENTIAL) REAR- 3" (10" FROM RESIDENTIAL)



FREELAND & ASSOCIATES, INC.
323 MEST STONE AVE.
08639/MLE S.C. 20000
TEL. (864) 271—4924 FAR: (864) 233—0315
[BAA: Info@freeland:especializa.com

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STATE OF SOUTH CAROLINA GREENVILLE COUNTY CITY OF GREENVILLE

EXHIBIT DRAWING FOR HOMES OF HOPE, INC.

SITE ADDRESS: 610 PENOLETON STREET GRODNVILLE, SC 29601

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## A NEW RESIDENTIAL BUILDING FOR

## HOMES OF HOPE - GIDEON'S HOUSE

610 PENDLETON STREET - GREENVILE, SC 29601

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- 6. Cop turned steel flaming in accordance with Sections RSSI 2 and RSSI 2 ft.

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INDEX OF DRAWINGS

ARCHITECTURAL DRAWINGS SHEET NAME ISSUE DATE ISSUE DESCRIPTION REV NO REVIDATE A-SS CONTRIBUTED REPORTAL
A-SS COOK RENEW RESOLUTION
A-SS ROTES & SUPPLIANTING CONCRIGUES FOR REVIEW ACHING DETAILS NEAD BLONG HRS\* FLOOR PLANS THROOF SCHEDULTS SCOONS PLANS POR BRUIES 8516361 INTERPORTURE TO FOLKE TO FOLKE TO THE TENT OF T 00-7-21 00-7-21 00-7-21 00-7-21 A 7 E WILL SECTIONS & DETAIL A 7 E TRAIN SECTIONS & DETAIL



NOT FOR CONSTRUCTION PRELIMINARY

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Coer.



A NEW GARAGI-AMATIMENT UNIT FOR HOMES OF HOPE - GIDEON'S HOUSE 610 PEROLETON STREET - GREENVELE, SC 2003. RESIDENTIAL SHEET COVER 5

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